

# **Streamlining Authorization Bases For Accelerated Closure**



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# Agenda

- ◆ **What's the Problem**
- ◆ **EM-1's Initiative**
  - ◆ Workshops
  - ◆ Products
  - ◆ Future Actions
- ◆ **RL Strategy**
  - ◆ Nuclear Safety Criteria
  - ◆ SARA/RADDOSE
- ◆ **Key Products**
  - ◆ DD&D DSA
  - ◆ 1120 DSA
  - ◆ WM DSA

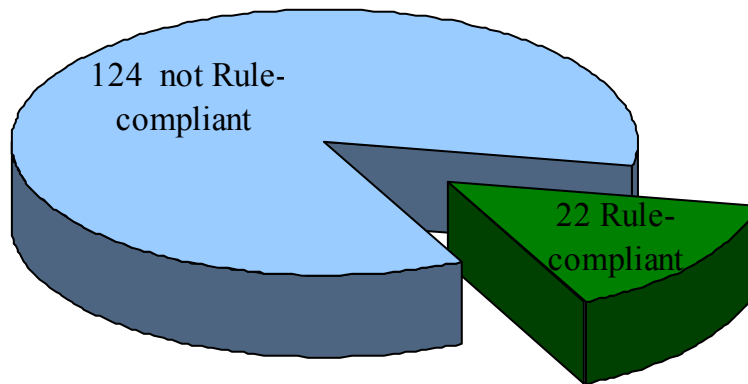


# EM's Rule Compliance Problem

(10/01)

Of **146** EM Hazard  
Category 2 & 3  
Nuclear Facilities

Only **22** have  
Rule-compliant  
DSAs



■ Rule Compliant ■ Require Upgrade

- ◆ EM and NNSA have significant numbers of non-compliant DSAs
- ◆ April '03 deadline is unnecessary for facilities awaiting deactivation, decommissioning, and demolition (DD&D) / new mission
- ◆ Compliance for compliance sake adds little value
- ◆ Complex has insufficient resources
- ◆ Revision / implementation of new DSAs by 4/03 diverts valuable resources from risk reduction missions
- ◆ Current DSAs are not configured for DD&D



# EM-1 Strategy: Better, Faster, Cheaper

- ◆ 124 non-compliant DSA – 4/03 rapidly approaching
- ◆ EM-1 Memo of January 2002
  - ◆ Commissioned Gubanc to find ways to do it Better, Faster, Cheaper
  - ◆ Initiated effort to identify DSA models for use EM-wide



# EM-1 Washington DC Workshops

- ◆ Streamline and clarify exemption process
- ◆ Streamline DSA review/approval process (6 sigma)
- ◆ Identify method to downgrade to < HC 3
- ◆ Develop guidance on DSA implementation



# EM-1 Rocky Flats Workshops

- ◆ Address inactive underground waste sites
- ◆ Standardize safety analysis tools
  - ◆ SARAH (RF)
  - ◆ RADIDOSE (RF)
  - ◆ DOE Accident Analysis Handbook (NNSA)
  - ◆ RSAC (INEEL)
- ◆ Develop DSA guidance for Decommissioning
- ◆ Address use of “step-out” criteria for TSR’s



# Products of Workshops

- ◆ **EM process/expectations for exemptions defined and clarified**
- ◆ **Draft guidance on implementation of DSA following DOE approval**
- ◆ **Draft EM-1 memo declaring final hazard categorization of < HC 3 for inactive underground waste sites**



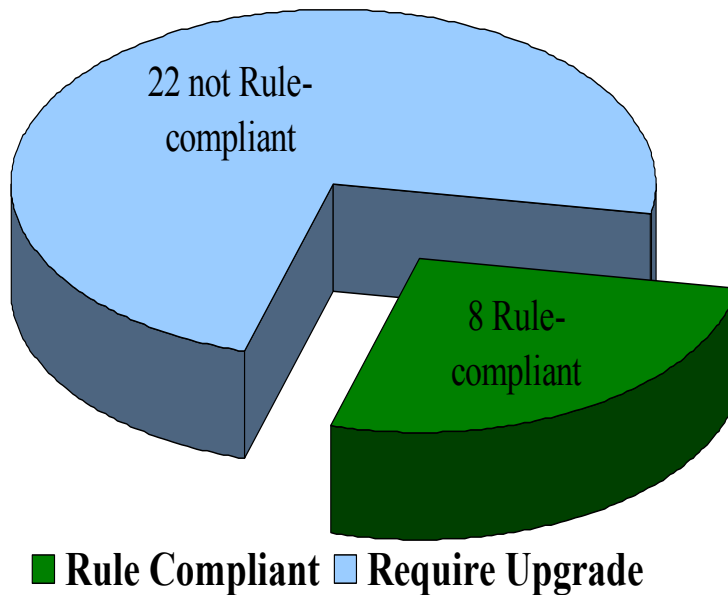
# Future Actions

- ◆ **Finalize workshop guidance/direction and issue**
- ◆ **Complete development of RL SARA/RADDOSE and share**
- ◆ **Complete development of 1120 DSA (RL)**
- ◆ **Complete accident analysis handbook (NNSA)**





# RL's Rule Compliance Problem



## Problem

- ◆ 22 of 30 Haz Cat 2&3 nuclear facilities are non-compliant to Rule

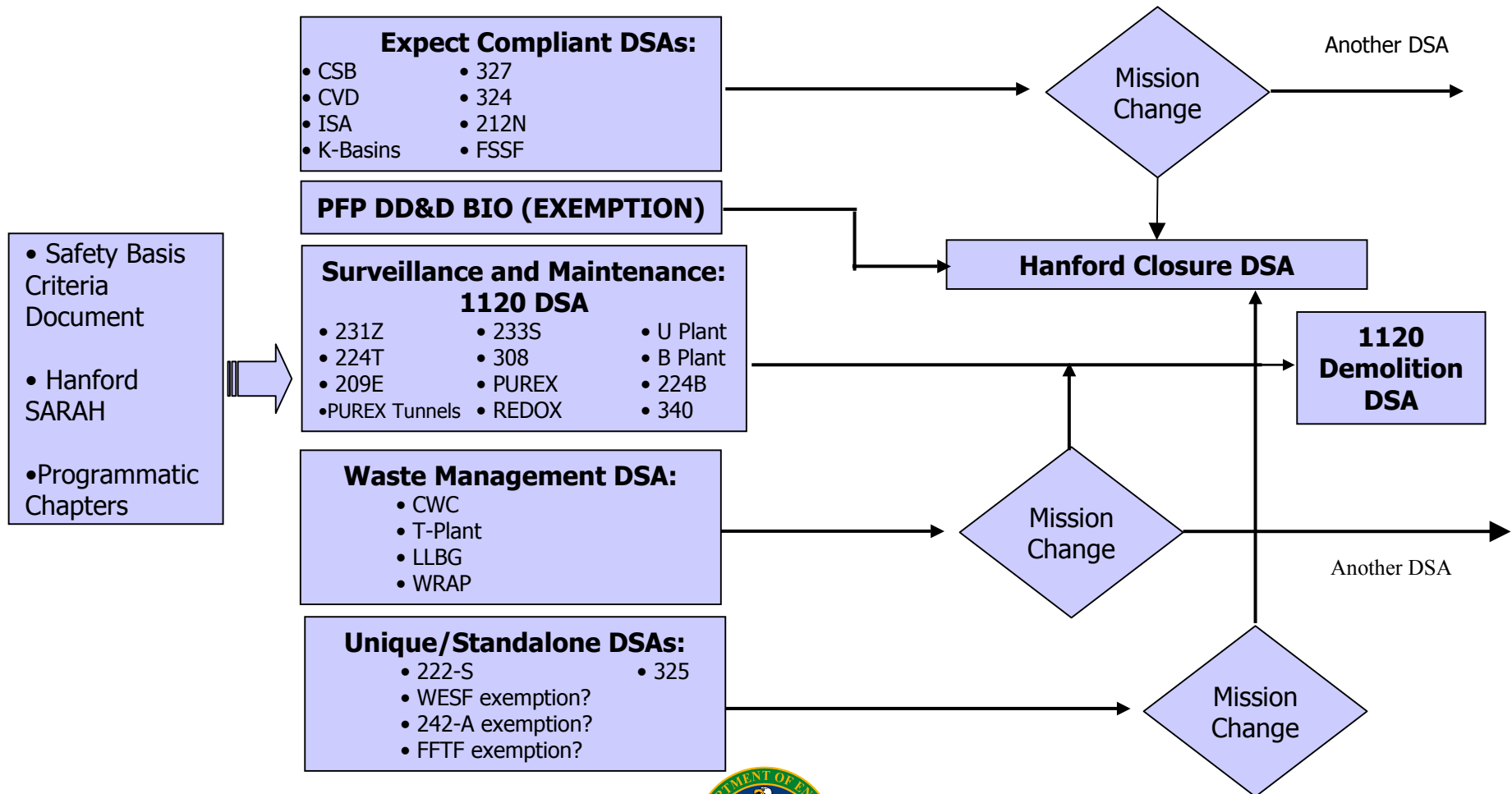


# **Hanford Accelerated Closure Nuclear Safety Strategy**

- ◆ **Consolidate, integrate, standardize DSAs along mission lines**
  - ◆ **Surveillance and Maintenance DSA (1120)**
  - ◆ **Waste Management (graded 3009)**
  - ◆ **“Just-in-time” DD&D DSA (3011)**
  - ◆ **Few Unique DSAs**
  - ◆ **Exemptions (3)**
- ◆ **Issue Safety Basis Criteria, RL’s SARAH, RADIDOSE**
- ◆ **Create Standardized DSA Programmatic Chapters**
- ◆ **Use Rule Compliant DSAs from other sites (e.g. Rocky Flats)**



# Hanford Accelerated Closure Nuclear Safety Strategy



# Nuclear Safety Strategy Benefits

- ◆ Reduces total number of DSAs to develop/maintain
- ◆ Groups facilities with similar missions and hazards
- ◆ Saves time and money (\$12M to < \$4M)
- ◆ Establishes consistency
- ◆ Simplifies implementation
- ◆ Enhances workforce flexibility
- ◆ Common analysis and general information established/written once
- ◆ Creates predictability – minimizes review cycle



# Key Products

- ◆ **Inactive Waste Sites Complex-Wide Hazard Categorization**
- ◆ **Standardized Safety Analysis -- SARAH/RADIDOSE**
- ◆ **DD&D Master DSA Template**
- ◆ **1120 DSA Template**
- ◆ **Waste Management Master DSA Template**
- ◆ **DOE-STD-1027 Clarified**
- ◆ **Exemption Process Streamlined**



# DD&D Master DSA Template For DOE Complex

- ◆ Develop master DD&D DSA (start w/RF's DD&D BIO)
- ◆ Common Sections
  - ◆ Describe common elements to all facilities (physical characteristics, activities, credited elements of Safety Management Program)
  - ◆ Define methodology applied to evaluate hazards and develop controls (activities, initiators and hazards common to facilities)
  - ◆ Set common controls for similar functions (TSRs)
  - ◆ Establish criteria to back out of TSR controls as move through DD&D
- ◆ Facility Appendix
  - ◆ Describes anomalies, unique/specific applications
  - ◆ Identifies differences from common analysis
  - ◆ Evaluates at the facility's specific location to determine safety class/safety significant SSCs
  - ◆ Identifies credited safety program elements that support analyses or assumptions
  - ◆ Uses an applicability matrix to apply controls



# Benefits of DD&D DSA

- ◆ **Defines closure baseline**
- ◆ **Steps down TSR controls from Hazard Category 2 to end state in a pre-approved fashion**
- ◆ **Re-categorizes facility automatically as hazard is removed**
- ◆ **Improved planning**
- ◆ **Establishes functional criteria to support removal of permanent equipment**
- ◆ **Can be used at other DOE sites**



# 1120 DSA Strategy

- ◆ **RL developed STD-1120 DSA Criteria Guide**
- ◆ **Contractor evaluates existing non-compliant DSAs against this guide**
- ◆ **Provide gap analysis plus add'l info as required to meet guide**
- ◆ **DOE SER demonstrates:**  
**existing DSA + add'l info = 1120 compliant DSA**





# Waste Management Master DSA

- ◆ **Develop template for sites to manage wastes under single compliant master DSA**
- ◆ **Build Waste Management Master DSA based on RF approach**
- ◆ **Simplified, integrated approach to developing DSA for a wide range of waste management facilities**
  - ◆ **Reduced number of DSA**
  - ◆ **Reduced number of accident analyses**
  - ◆ **Integrated and standardized control suite**



# NEXT STEPS:

- ◆ EM-HQ's guidance/direction (IWSs)
- ◆ Complete 1120 Gap Analysis
- ◆ Finalize SARA/RADDOSE
- ◆ Develop WM DSA, PFP DD&D BIO
- ◆ Submit Exemptions (2-3 more)
- ◆ Submit to EM-HQ Implementation Schedule
- ◆ Develop 2-3 unique DSAs (222S, 325, 242A)



# Exemption Process Streamlined

- ◆ **Ensure a streamlined exemption process exists, and establish clear contractor expectations**
- ◆ **New Exemption process – reduces number of personnel involved by about 50%**
- ◆ **Clear Expectations established for contractors submitting exemptions on additional content needs**



# DOE-STD 1027 Clarified

- ◆ Address ambiguities in the application of DOE-STD-1027 under the Rule
- ◆ Request EH to revise threshold criteria based on consistent application of models
- ◆ Clarify final categorization may be performed without creating a new DSA
- ◆ Affirms key basis and interpretation letters prior to the rule (10 Rem at 30 Meters)



# **Inactive Waste Sites Complex-Wide Hazard Categorization**

- ◆ **Path forward for inactive waste sites and groundwater under the Rule**
- ◆ **Issue a final hazard categorization for all inactive waste sites and groundwater that specifies that these facilities are less than Hazard Category 3**
- ◆ **Eliminate low-value hazard categorizations and DSA development for waste sites already subject to regulation under CERCLA and RCRA**



# **Standardized Safety Analysis – SARA/RADIDOSE**

- ◆ **Reduces the cost of safety analysis and reduce the approval time through standardized safety analysis methods and tools**
- ◆ **Uses RFS Safety and Risk Analysis Handbook (SARAH) for standard accident analysis input parameters and methods**
- ◆ **Standardizes dose calculations using RADIDOSE to reduce accident analysis costs**
- ◆ **Improves predictability in review process**

